

Message Text

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ACTION EUR-08

INFO OCT-01 SS-14 ISO-00 NSC-05 NSCE-00 L-01 EB-03 SP-02

INR-05 CIAE-00 EA-06 IO-03 NEA-06 SWF-01 RSC-01 SSO-00

INRE-00 OES-02 /058 W

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O R 011815Z NOV 74

FM USMISSION OECD PARIS

TO SECSTATE WASH DC IMMEDIATE 4128

INFO AMEMBASSY BRUSSELS

C O N F I D E N T I A L SECTION 01 OF 02 OECD PARIS 25906

LIMDIS

E.O. 11652: GDS

TAGS: ENRG, OECD

SUBJECT: INTERNATIONAL ENERGY AGENCY: DECLARATION OF
PARTICIPATING COUNTRIES

REF: STATE 237595 AND 238962

1. LANTZKE HAS IN CONFIDENCE GIVEN US COPY OF
TELEGRAM FROM DAVIGNON RECEIVED EVENING OCTOBER 31 BY
SECGEN CONTAINING DRAFT OF DECLARATION TO BE MADE BY
HIM ON BEHALF OF IEA CHARTER MEMBERS WHEN COUNCIL MEETS
TO ADOPT DECISION ESTABLISHING IEA. MISSION'S
UNOFFICIAL TRANSLATION OF DAVIGNON TEXT IS REPRODUCED
BELOW, ALONG WITH CHANGES PROPOSED BY LANTZKE AND ELDIN.

2. LANTZKE TOLD US SECRETARIAT'S PROPOSED AMENDMENTS
TO DRAFT WILL NOT BE GIVEN TO DAVIGNON BEFORE LANTZKE
RETURNS TO PARIS TUESDAY FROM TRIP TO SPAIN. WE
UNDERSTAND, HOWEVER, THAT SEC GEN WILL BE IN BRUSSELS
MONDAY AND TUESDAY (TO MEET WITH COMMISSION OFFICIALS),
AND WE DO NOT EXCLUDE POSSIBILITY THAT HE MAY TAKE UP
THIS MATTER WITH DAVIGNON AT THAT TIME.

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3. LANTZKE ALSO TOLD US SECRETARIAT (WOOTTON AND LEGAL

ADVISOR THOUROUT) HAVE BEEN INSTRUCTED BY SECGEN TO PREPARE DRAFT ENTRY IN MINUTES IN WHICH COUNCIL WOULD TAKE NOTE OF AND RESPOND TO DECLARATION. THE SECGEN'S VIEW IS THAT DAVIGNON'S DECLARATION ON BEHALF IEA COUNTRIES AND COUNCIL'S RESPONSE WILL CONSTITUTE AGREEMENT ON IEA COOPERATION WITH REST OF OECD. SECRETARIAT WILL TRY OUT DRAFT ENTRY ON U.S. AND FRENCH BEFORE PROCEEDING FURTHER.

4. COMMENT. DEPARTMENT MAY FIND THAT DAVIGNON'S TEXT, WHICH WAS APPARENTLY DRAFTED WITHOUT BENEFIT OF ANY U.S. INPUT, TAKES SOMEWHAT DIFFERENT APPROACH FROM THAT DEVELOPED IN EITHER OF THE VARIANTS DEVELOPED BY THIS MISSION AND DEPARTMENT (REFTELS). FOR EXAMPLE, IT APPEARS TO COMMIT US TO CONTINUE ONGOING OECD ENERGY COMMITTEES AND PROGRAMS IN ENERGY FIELD. WE MUST ASSUME THAT TEXT HAS GONE OR WILL GO SHORTLY ALSO AT LEAST TO FRENCH AND SOON TO OTHERS. THEREFORE ANY U.S. ATTEMPT AT THIS STAGE TO WALK THE CAT BACK BY SUBSTANTIALLY REDUCING SCOPE OF COMMITMENTS IN DAVIGNON'S TEXT IS LIKELY TO GENERATE CONSIDERABLE SUSPICION AND PROBABLY CONTROVERSY WITH FRENCH, SECGEN AND POSSIBLY OTHER NOW IEA DELS. IT WOULD SEEM TO US THAT WE HAVE LITTLE CHOICE EXCEPT TO STICK WITH DAVIGNON TEXT, SEEKING TO ASSURE THAT DRAFT ENTRY IN MINUTES ADDS AS LITTLE AS POSSIBLE TO THE COMMITMENT.

5. MISSION'S TRANSLATION OF DAVIGNON TELEGRAM, WITH LANTZKE/ELDIN SUGGESTED AMENDMENTS, FOLLOWS. BEGIN TEXT.

PLEASE TRANSMIT TO LANTZKE THE DRAFT OF THE DECLARATION TO BE MADE BY THE COUNTRIES OF THE ECG AT THE TIME OF THE ADOPTION OF THE RESOLUTION CREATING THE ENERGY AGENCY. COMMENTS WOULD BE WELCOME BEFORE NOVEMBER 7, THE DATE OF THE MEETING OF THE HEADS OF DELEGATION TO THE OECD. THE DEFINITIVE TEXT WILL BE DETERMINED AT THE TIME OF THE ECG MEETING, NOVEMBER 8. "1ST. THE PARTICIPATING COUNTRIES HAVE ADHERED TO AN AGREEMENT WHICH COVERS A COMPLETE PROGRAM IN THE FIELD OF ENERGY. THE TASK OF THE NEW AGENCY THAT THE COUNCIL

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IS ASKED TO CREATE WILL BE TO CARRY OUT THIS PROGRAM IN ALL OF ITS PARTS.

"2ND. THE AGENCY MUST, THEREFORE, BE IN A POSITION TO TAKE UP THE PROBLEMS OF ENERGY IN ALL OF THEIR ASPECTS, BUT THIS IN NO WAY MEANS THAT IT IS INTENDED TO REPLACE EXISTING ORGANIZATIONS OR TO EMPTY THEM OF THEIR SUBSTANCE. (LANTZKE PROPOSES ADDING. "ON THE CONTRARY, THEY, I.E., THE MEMBERS OF THE IEA, EXPECT THAT

COOPERATION WITHIN THE AGENCY WILL STIMULATE ENERGY
COOPERATION IN THE ORGANIZATION AS A WHOLE.") AS FAR AS
OUR ORGANIZATION IS CONCERNED, THE COUNTRIES OF THE
COORDINATING GROUP HAVE EXPRESSED THE WISH THAT THE

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ACTION EUR-12

INFO OCT-01 ISO-00 SSO-00 NSCE-00 INRE-00 USIE-00 AID-05

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C O N F I D E N T I A L SECTION 02 OF 02 OECD PARIS 25906

AGENCY COULD BE CREATED WITHIN ITS (OECD'S) FRAMEWORK.
THEY WANTED AS WELL TO RECONCILE TWO CONCERNS: ON THE
ONE HAND TO PRESERVE THE AUTONOMY AND OPERATIONAL
CHARACTER OF THE NEW ORGANISM AND ON THE OTHER HAND TO
LET THE ORGANIZATION BENEFIT FROM THEIR EFFORTS.
(LANTZKE SUGGESTS FOLLOWING TWO SENTENCES BE DELETED.)
ARTICLE 71 OF THE AGREEMENT SPECIFIES, MOREOVER, THAT IT
(THE AGREEMENT) IS OPEN TO ANY OECD MEMBER COUNTRY THAT
WISHES TO ADHERE TO IT AND THAT IS IN A POSITION TO
CONFORM TO THE OBLIGATIONS PRESCRIBED BY THE AGREEMENT.
ARTICLE 2(B) OF THE DRAFT DECISION WHICH IS SUBMITTED
TO YOU, REFLECTS THESE DISPOSITIONS.
"3RD. ARTICLE 9 OF THE DRAFT DECISION POSES THE

PRINCIPLE OF RECIPROCAL COOPERATION AND CONSULTATION.
AS SOON AS THE GOVERNING BOARD HAS ESTABLISHED ITS WORK
PROGRAM, IT WILL COMMUNICATE IT TO THE COUNCIL WITH A
VIEW TO GIVING THE LATTER THE NECESSARY INFORMATION AND
TO ORGANIZING COOPERATION WITH OTHER MEMBER STATES WHERE
IT IS POSSIBLE AND DESIRED.
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"4TH. THE FACT THAT THE EXECUTIVE DIRECTOR AND HIS
AN INTEGRAL PART OF THE ORGANIZATION IN ITSELF
CONSTITUTES A GUARANTEE THAT ADEQUATE LIAISON WILL BE
ASSURED. (LANTZKE PROPOSES TO INSERT AFTER "WHILE BEING
RESPONSIBLE" THE WORDS "IN CARRYING OUT THE IEP", AND
AFTER THE WORDS "INTEGRAL PART" TO ADD "OF THE
SECRETARIAT.")

"5TH. THE PARTICIPATING COUNTRIES INTEND, THEREFCRE,
TO PRESERVE THE ROLE (VOCATION) OF THE AGENCY THE
COUNCIL IS CALLED UPON TO CREATE. AT THE SAME TIME
THESE SIGNATORY COUNTRIES OF THE CONVENTION OF
DECEMBER 14, 1960, DO NOT ENVISAGE ANY ACTION THAT
MIGHT BE PREJUDICIAL TO AN OECD MEMBER COUNTRY OR THAT
MIGHT COMPROMISE THE PURSUIT OF THE POLICIES OF
COOPERATION DEFINED IN THE CONVENTION AND THE WORK OF
THE EXISTING COMMITTEES AND GROUPS. (ELDIN PROPOSES
DELETION OF THE WORDS "THE POLICIES OF COOPERATION
DEFINED IN THE CONVENTION" AND SUBSTITUTION OF THE
WORDS "THE COOPERATION FORESEEN IN THE CONVENTION."
LANTZKE PROPOSES ADDING THE WORDS "OF THE ORGANIZATION"
AFTER THE WORD "GROUPS.") END TEXT
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